

Message Text

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ACTION EUR-10

INFO OCT-01 SS-14 ISO-00 NSC-10 NSCE-00 CIAE-00 INR-10

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FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC PRIORITY 7742

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY BRUSSELS PRIORITY

USMISSION NATO BRUSSELS PRIORITY

AMEMBASSY DUBLIN PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY OTTAWA PRIORITY

AMEMBASSY LUXEMBOURG PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY THE HAGUE PRIORITY

USMISSION EC BRUSSELS PRIORITY UNN

S E C R E T COPENHAGEN 2330

LIMDIS

E.O. 11652 GDS

TAGS: PFOR EEC DA NATO

SUBJ: EC DRAFT DECLARATION

REF: COPENHAGEN 2301 (NOTAL)

SUMMARY. EMBOFF HAD OPPORTUNITY SEPTEMBER 21 FOR
SEPARATE INFORMAL CONVERSATIONS WITH POLITICAL DIRECTOR OLDENBURG
AND MFA EUROPEAN DIRECTOR DYVIG ON THEIR IMPRESSIONS OF
EC-US DIALOGUE, JUST PRIOR TO THEIR
DEPARTURE WITH FOREIGN MINISTER ANDERSEN FOR MEETING WITH SECRETARY
KISSINGER IN NEW YORK. (PLEASE PROTECT BOTH OFFICIALS.) DANES
BELIEVE THAT EC HAS MADE GOOD BEGINNING WITH ITS DRAFT DECLARATION

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BUT ARE FULLY EXPECTING U.S. COUNTER PROPOSALS. FRENCH OBJECTIONS

TO "GLOBALIZATION" OF PROBLEMS REMAINS SERIOUS STUMBLING BLOCK TO FURTHER PROGRESS. DANES BELIEVE IT IMPORTANT TO MAINTAIN MOMENTUM WHICH HAS NOW BEEN ACHIEVED AND HOPE THAT PRESIDENT'S VISIT WILL NOT BE POSTPONED UNTIL SPRING, AS SOME RUMORS REPORT.

END SUMMARY.

1. DYVIG CONFIRMED THAT NO BILATERAL ISSUES WOULD BE RAISED BY DANES DURING ANDERSEN'S SEPTEMBER 25 MEETING WITH SECRETARY KISSINGER. AS LEAD-OFF MAN FOR EC NINE, DANES WILL BE PARTICULARLY INTERESTED IN U.S. REACTION TO EC DRAFT DECLARATION. BOTH DYVIG AND OLDENBURG MADE IT CLEAR THAT THEY EXPECT U.S. SIDE WILL WANT CHANGES OR ADDITIONS TO EC DRAFT. DYVIG, WHO CHAIRED COMMITTEE OF CORRESPONDENTS WHICH PREPARED DRAFT, NOTED THAT TERM "OUTLINE OF A DECLARATION" WAS HARDLY APT DESCRIPTION OF EC PAPER BUT SAID IT HAD BEGUN AS AN OUTLINE AND WAS FLESHED OUT IN PROCESS OF NEGOTIATION WITHIN NINE. TERM WAS RETAINED TO EMPHASIZE PRELIMINARY NATURE OF DOCUMENT AND EC'S WILLINGNESS TO ACCEPT U.S. SUGGESTIONS. EC WOULD NOT BE SURPRISED IF U.S.; FOR EXAMPLE, OFFERED SOME LANGUAGE AFTER PARA 7, BALANCING THAT PARAGRAPH'S RECOGNITION BY U.S. OF EC'S IMPORTANCE.

2. DYVIG PROVIDED SOME TENTATIVE EXEGESIS ON PARA 11, WHICH SPEAKS OF MAINTAINING SECURITY AND OUR JOINT DETERMINATION TO PURSUE A POLICY OF DETENTE. IN DYVIG'S OPINION, SECOND SENTENCE, WHICH SAYS THAT "BOTH THE U.S. AND THE NINE HAVE ESSENTIAL ROLES TO PLAY IN THIS RESPECT", REFERS TO POLICY OF DETENTE AND SHOULD NOT BE INTERPRETED TO INCLUDE SECURITY QUESTIONS. HE BELIEVES LACK OF CLARITY WAS RESULT OF POOR DRAFTING, NOT ARTFUL DESIGN.

3. OLDENBURG, ECHOED BY DYVIG, SAID HE BELIEVED IT "UNLIKELY" THAT AN EXPLICIT LINK COULD BE ESTABLISHED BETWEEN EC-US AND NATO DECLARATIONS. BOTH ALSO ANTICIPATED EUROPEAN RELUCTANCE TO ASSOCIATE JAPAN WITH ANY DECLARATION ON DEFENSE MATTERS, ALTHOUGH SOME FORMULA COULD PROBABLY BE FOUND TO BRING THEM INTO ECONOMIC AND FINANCIAL PICTURE. DYVIG SAID CANDIDLY THAT MOST EUROPEANS REGARD JAPAN AS MUCH MORE IMPORTANT TO U.S.; PRIMARILY FOR SECURITY REASONS, THAN IT IS TO EUROPE. HE RECOGNIZED, HOWEVER, THAT LAST PARAGRAPH OF EC DRAFT, ON WORLD MARKETS FOR NATURAL RESOURCES, HAD PARTICULAR RELEVANCE TO JAPAN.

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4. BOTH DANES SAID THEIR INITIAL REACTION TO CANADIAN DRAFT FOR NATO DECLARATION WAS FAVORABLE, BUT SAID THAT CANADA AND THEIR NORDIC NEIGHBORS IN NORWAY WOULD PROBABLY PUSH FOR MORE POLITICAL SUBSTANCE THAN FRENCH COULD ACCEPT. OTHER NON-EC MEMBERS OF NATO WILL ALSO PROBABLY WANT TO BEEF UP NATO DECLARATION TO INCLUDE MUCH OF MATERIAL IN NINE'S PROPOSED DRAFT. DANES WILL, AS USUAL, TRY TO BE RESPONSIVE TO NORWEGIAN

DESIRES.

5. BOTH DANES ALSO POINTED OUT THAT OBJECTIVE OF NEGOTIATIONS WHICH ARE NOW BEGINNING WILL BE IF POSSIBLE TO RECONCILE U.S. DESIRES FOR GREATER SHARING OF DEFENSE BURDEN BY EUROPEANS AND THE EUROPEANS NATURAL RELUCTANCE TO PAY MORE. FRENCH ARE MOST OUTSPOKEN AGAINST BURDEN SHARING IDEA BUT MANY OTHER EUROPEANS, DYVIG COMMENTED, FEEL THAT U.S. NUCLEAR UMBRELLA OVER EUROPE IS IN AMERICA'S OWN INTEREST AND EUROPEANS SHOULD NOT BE ASKED TO PAY FOR IT. DYVIG RECOGNIZED, HOWEVER, THAT U.S. PUBLIC OPINION MAY NOT APPRECIATE STRATEGIC ARGUMENT AND THAT BECAUSE OF DOMESTICAL POLITICAL CONSIDERATIONS NATIONS SOMETIMES CAN NOT FOLLOW STRATEGICALLY CORRECT POLICIES.

6. DYVIG SAID THAT RECENT PRESS FLURRY HERE IN COPENHAGEN WHEN IT BECAME KNOWN THAT FRENCH WOULD NOT PERMIT FOREIGN MINISTER ANDERSEN TO REPORT TO EUROPEAN PARLIAMENT MEETING IN LUXEMBOURG THIS WEEK ON EC FOREIGN MINISTERS MEETING WAS TEMPEST IN TEAPOT. FRENCH HAVE CONSISTENTLY TAKEN POSITION THAT SEAT OF EUROPEAN PARLIAMENT IS IN STRASBOURG AND DANES DID NOT PRESS FOR ANDERSEN TO MAKE HIS REPORT IN LUXEMBOURG. THEY MERELY LISTED SEVERAL ALTERNATE DATES ON WHICH HE COULD REPORT TO PARLIAMENT AND ONE OF THEM WAS DURING ITS MEETING IN LUXEMBOURG. MATTER WAS SETTLED AMICABLY BEFORE MINISTERS MEETING ON SEPT 10, AS DANES WANTED TO KEEP FRNCH IN GOOD MOOD FOR THAT MEETING.

7. OLDENBURG COMMENTED HUMOROUSLY TO EMBOFF THAT JOINT DRAFTING SESSIONS WITHIN NINE ARE SOMETIMES TRYING. THE FRENCH, OF COURSE, TAKE VERY SERIOUSLY THEIR ROLE AS THE ULTIMATE AUTHORITY ON THE NUANCES OF THE FRENCH LANGUAGE. THE IRISH, HE COMMENTED, ARE NOW ASSUMING THE SAME ROLE WITH REGARD TO ENGLISH. THE UK DELEGATES, ON THE OTHER HAND, ARE PRETTY RELAXED AND GENTLEMANLY ABOUT LINGUISTIC QUESTIONS, ALL THE WHILE FIRMLY
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MAINTAINING THEIR POSITIONS ON SUBSTANCE
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